PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
ANNUAL FINANCIAL REPORT
For the Fiscal Year Ended September 30, 2025

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FINANCIAL SECTION

Powell and Jones CPA

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INDEPENDENT AUDITOR'S REPORT

To the Governing Board
Putnam-Alachua-Levy (PAL)
Public Library Cooperative
Gainesville, Florida

Opinions

We have audited the accompanying financial statements of the governmental activities and major fund of the Putnam-Alachua-Levy (PAL) Public Library Cooperative, (The Cooperative) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Cooperative, as of September 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Governmental Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Cooperative, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and *Governmental Auditing Standards* and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with the standards listed above will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Governmental Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

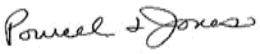
Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of net pension liability, and schedule of contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which

consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report May 12, 2026, on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in the Cooperative's internal control over financial reporting and compliance.



Powell and Jones CPA
Lake City, Florida
May 12, 2026

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
Management's Discussion and Analysis

The management of the Putnam-Alachua-Levy (PAL) Public Library Cooperative (the Cooperative) offers readers of our financial statements the following narrative overview and analysis of our financial activities for the year ended September 30, 2025.

Basic Financial Statements

- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snap-shot view of the assets the Cooperative owns, the liabilities it owes and the net difference. The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts. Governmental activities reflect capital assets and long-term liabilities. Also, governmental activities are reported on the accrual basis of accounting.

- The Statement of Activities focuses gross and net costs of the Cooperative's programs and the extent to which such programs rely upon operating grants and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

- Fund financial statements focus on governmental funds. Governmental fund statements follow the more traditional presentation of financial statements. The Cooperative has one major governmental fund which accounts for all of its operations. A budgetary comparison is presented for the governmental fund.

- The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the Cooperative's financial condition.

Condensed Financial Information

Condensed financial information from the statement of net position at September 30, 2025, and revenues, expenses and changes in net position for the year then ended, follows:

Net Position	Governmental Activities September 30, 2025 2025	2024
Current assets	$ 411,960	$ 401,664
Total assets	411,960	401,664
Deferred outflows of resources	11,274	15,974
Current liabilities	7,100	1,853
Long-term liabilities	53,833	69,610
Total liabilities	60,933	71,463
Deferred inflows of resources	12,899	7,666
Net position:		
Restricted for library operations	349,402	338,509
Total net assets	$ 349,402	$ 338,509

A condensed version of the Statement of Activities follows:

Change in Net Position	Fiscal Year Ended September 30, 2025 2025	2024
Operating revenue:		
Program revenues	$ 350,000	$ 350,000
Total operating revenues	350,000	350,000
Operating expenses:		
Culture and recreation		
Personnel services	81,475	78,796
Operating expenses	257,632	380,780
Total operating expenses	339,107	459,576
Change in net position	10,893	(109,576)
Net position - beginning of year	338,509	448,085
End of year net position	$ 349,402	$ 338,509

OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS

Governmental Activities

The governmental activities generated $350,000 in program revenues and incurred $339,107 of program expenses. This resulted in a $10,893 increase in net position.

Revenues were from the Division of Library and Information services received from the State of Florida and federal awards.

THE COOPERATIVE'S INDIVIDUAL FUNDS

General Fund

The General Fund's fund balance increased by $17,381 during 2025.

BUDGETARY HIGHLIGHTS

There were budget amendments during the year to reallocate between personnel and operating expenditures. Actual expenditures were approximately $17,381 less than the final budget.

Actual revenues of $350,000 were the same as the budgeted revenues.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The Cooperative has no capital assets.

Debt Administration

The Cooperative has one employee in the Florida Retirement System, which resulted in long term liabilities of $53,833. See notes for further detail.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

Although the Cooperative's main operating grant is reasonably assured, the Cooperative continues to feel the tightening of the state's budget in state funding for special projects. Some of the state's federal grant funds and supplemental state financial assistance have been diverted to the statewide electronic library system now being implemented. The Cooperative continued to explore ways to reduce costs. At this time, no significant changes in operations are expected for the subsequent year.

CONTACTING THE COOPERATIVE'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the Cooperative's finances to all those with an interest in the Cooperative's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Ms. Marlene Glennon, 401 East University Avenue, Gainesville, Florida 32601.

OVERVIEW OF THE BASIC FINANCIAL STATEMENTS

The Cooperative is engaged in a single governmental program and administers only one fund, the General Fund. It has taken the option of presenting combined fund financial statements and government wide statements using a columnar format that reconciles fund financial data to government wide data in a separate column. The fund financial statements are on a modified accrual basis, while the government wide financial statements are on a full accrual basis. The Statement of Net Position and Governmental Fund Balance Sheet reports the financial position as of the end of the fiscal year for both the General Fund and the governmental activities. The Statement of Activities and Governmental Fund Revenues, Expenditures and Changes in Fund Balance reports changes in financial position of the General Fund and the governmental activities, and the degree to which the functional expenses are offset by program revenues for the governmental activities.

BASIC FINANCIAL STATEMENTS

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
STATEMENT OF NET POSITION
September 30, 2025

	Governmental Activities
ASSETS	
Current assets	
Cash	$ 386,375
Prepaid expenses	25,585
Total assets	411,960
DEFERRED OUTFLOWS OF RESOURCES	
Related to pensions	11,274
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	$ 423,234
LIABILITIES	
Current Liabilities	
Accrued liabilities	$ 1,029
Accrued compensated absences	6,071
Total current liabilities	7,100
Non-current liabilities	
Net pension liability	53,833
Total non-current liabilities	53,833
Total liabilities	60,933
DEFERRED INFLOWS OF RESOURCES	
Related to pensions	12,899
NET POSITION	
Restricted for library operations	349,402
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION	$ 423,234

See notes to financial statements.

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
STATEMENT OF ACTIVITIES
For the Fiscal Year Ended September 30, 2025

	Expenses	Program Revenues Operating Grants	Net Revenue (Expense) and Change in Net Position Governmental Activities
Governmental activities:			
Culture and recreation			
Personnel services	$ 81,475	$ 81,475	$ -
Operating expenses	257,632	268,525	10,893
Total governmental activities	$ 339,107	$ 350,000	10,893
Change in net position			10,893
Net position at beginning of year			338,509
Net position at end of year			$ 349,402

See notes to financial statements.

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
GOVERNMENTAL FUND
BALANCE SHEET
For the Fiscal Year Ended September 30, 2025

	General Fund
ASSETS	
Cash	$ 386,375
Total assets	$ 386,375
LIABILITIES AND FUND BALANCES	
Liabilities	
Accrued liabilities	$ 1,029
Total liabilities	1,029
Fund balances	
Restricted- library operations	385,346
Total fund balances	385,346
Total liabilities and fund balance	$ 386,375
Total fund balances reported above	$ 385,346
Amounts reported for governmental activities in the statement of net position are difference because:	
Long-term liabilities are not due in the current period and, therefore are not reported in government funds	(59,904)
Deferred outflows of resources represent a consumption of fund equity that will be reported as an outflow of resources in a future period and therefore are not reported in the governmental funds.	11,274
Deferred inflows of resources represent an acquisition of fund equity that will be reported as an inflow of resources in a future period and therefore are not reported in the governmental funds.	(12,899)
Prepaid expenses are paid in advance of the current period	25,585
Net position of governmental activities	$ 349,402

See notes to financial statements.

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
GOVERNMENTAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
For the Fiscal Year Ended September 30, 2025

	General Fund
REVENUES	
Intergovernmental revenue	$ 350,000
Total revenues	350,000
EXPENDITURES	
Current Expenditures	
Culture/recreation	
Personnel services	81,248
Operating expenses	251,371
Total expenditures	332,619
Excess of revenues over expenditures	17,381
Fund balance at beginning of year	367,965
Fund balance at end of year	$ 385,346

See notes to financial statements.

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended September 30, 2025

Net change in fund balances - total governmental funds	$	17,381
Amounts reported for governmental activities in the statement of activities are different because:		
Some expenses reported in the statement of activities, do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds		
Net change in compensated absences		(3,668)
Net change in pension liability		13,374
Net change in prepaids		(6,261)
		3,445
Recognition of certain obligations related to prior and subsequent periods are not recognized in governmental funds.		
Net change in deferred outflows		(4,700)
Net change in deferred inflows		(5,233)
		(9,933)
Change in net position of governmental activities	$	10,893

See notes to financial statements.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Putnam-Alachua-Levy (PAL) Public Library Cooperative (the Cooperative) conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which along with the subsequent GASB pronouncements (Statements and Interpretations) constitutes GAAP for governmental units. The most significant of these accounting policies are described below.

A. Financial Reporting Entity – Putnam-Alachua-Levy (PAL) Public Library Cooperative (the Cooperative) meets the criteria of an independent special district as defined in Section 189.403(3), *Florida Statutes.* The Cooperative was established under an interlocal agreement entered into in September 2010 and currently operates as a single-function government to provide unified library services throughout the local service area. The Cooperative is administered by a governing board of directors, consisting of two members from each county participating in the interlocal agreement. There are no component units of the Cooperative.

1. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of Net Position and the Statement of Activities) report information on the Cooperative's governmental activities. The Statement of Activities demonstrates the degree to which the direct expenses of the Cooperative's single-function activities are offset by program revenues. Program revenues consist of grants and contributions that are restricted to meeting the operational or capital requirements of the Cooperative. Interest and miscellaneous revenues not properly included among program revenues are reported as general revenues. Separate fund financial statements are also included for the Cooperative's general fund.

2. Measurement focus, basis of accounting and financial statement presentation

Basis of accounting refers to when revenues, expenditures, and related assets and liabilities are recognized in the accounts and reported in the financial statements. Government-wide financial statements are reported using economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants are recognized as revenue as soon as all eligible requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Cooperative considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred and/or will be paid from expendable available financial

resources.

3. Assets, Liabilities and Net Position

Cash – Cash deposits consist of interest-bearing demand accounts which are entirely insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral pursuant to the Public Depository Security Act of the State of Florida.

Prepaid Expenses – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements. Prepaid expenses consist primarily of prepaid insurance and service contracts. These items are considered expenditures/expenses at the time of payment in the fund financial statements and over the term of the contract in the government-wide financial statements.

Capital Assets – Capital assets include furniture, fixtures, vehicles, software, and equipment and are reported in the government-wide financial statements. Capital assets are defined by Chapter 274.02, *Florida Statutes* as fixtures and other tangible personal property of a nonconsumable nature. The Cooperative utilizes a $1,000 threshold for capitalizing property, plant, and equipment for reporting purposes. Capital assets are recorded at cost, or estimated historical cost. Contributed assets are recorded at estimated acquisition value at the time received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Depreciation is calculated using the straight-line method over the estimated useful lives of the related assets and is recorded in the government-wide financial statements. The Cooperative's estimates of useful lives are five years for vehicles, computer equipment, and software and seven years for furniture, fixtures, and office equipment.

The Cooperative had no capital assets meeting the above criteria at year end.

Capital assets used in governmental activities are not financial resources and are reported as capital outlay expenditures in the governmental fund financial statements.

Compensated Absences Liability – All permanent employees are granted annual leave based on the number of years of employment. Annual leave may be accumulated up to 240 hours. Sick leave is accumulated at the rate of eight hours for each full calendar month of continuous employment. Upon voluntary resignation or retirement, the employee can receive a cash benefit, based on the employee's current wage rate and the unused annual leave with 25% of sick leave, up to the maximum of 60 hours. Upon termination for violation of a policy or procedure or quitting without proper notice, any accumulated annual sick leave is forfeited.

All vested leave is accrued when incurred in the government-wide financial statements. The current portion is the amount estimated to be used in the following year. A liability for these amounts is reported in the governmental fund statements only if they have matured, for example, as a result of employee resignations and retirements, therefore, these amounts represent a reconciling item between the fund and the government-wide presentations.

Net Position – Net position not invested in capital assets are classified as restricted net position because their use is restricted by the grant provider. It is the practice of the Cooperative to utilize unrestricted net position (interest earnings on non-grant funds) before restricted net position (grant funds).

4. Implementation of New Accounting Standards

The Cooperative implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences, during the fiscal year ending September 30, 2025. Management evaluated the impact of implementing the new standard on the Municipality's compensated absence liability calculation and determined that the resulting variance from the methodology utilized under the previous standard was not material to the financial statements. Accordingly, the Municipality continued to estimate the compensated absence liability using its historical methodology, as management concluded that the recorded liability materially approximates the amount that would have been recognized under GASB Statement No. 101.

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

Total fund balances of the Cooperative's governmental funds of $385,346 differs from the net position of governmental activities of $349,402 as reported in the Statement of Net Position. This difference primarily results from the long-term economic focus of the statement of Net Position versus the current financial resources focus of the Governmental Funds Balance Sheet.

Long-term Liabilities

Long-term liabilities applicable to governmental activities are not due and payable in the current period and accordingly are not reported as governmental fund liabilities. All liabilities are reported in the Statement of Net Position. Balances at September 30, 2025 were:

Accrued compensated absences	$	(6,071)
Net pension liability		(53,833)
	$	(59,904)

Deferred outflows/inflows of resources

Deferred outflows of resources represent a consumption of net position in a future period while deferred inflows of resources represent an acquisition of net position in a future period and accordingly, are not reported in the governmental fund statements. However, the Statement of Net Position included those deferred outflows/inflows of resources.

Deferred outflows	$	11,274
Deferred inflows		(12,899)
	$	(1,625)

Prepaid Items

The Cooperative recognizes, prepaid items using the purchases method in its governmental funds. Under the purchases method, prepaid items are recognized as expenditures when purchased rather than being accounted for as an asset. However, in the statement of net position prepaid items are recognized as assets and expensed as the benefit is received.

Prepaid expenses	$	25,585

Note 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Difference Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

	Governmental Fund	Prepaid Expenses	Deferred Inflows/Outflows	Long - Term Debt Transactions	Statement of Net Position
ASSETS					
Cash and cash equivalents	$ 386,375	$ -	$ -	$ -	$ 386,375
Prepaid expenses	-	25,585	-	-	25,585
Total assets	$ 386,375	$ 25,585	$ -	$ -	$ 411,960
DEFERRED OUTFLOWS OF RESOURCES	-	-	11,274	-	11,274
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	$ 386,375	$ 25,585	$ 11,274	$ -	$ 423,234
LIABILITIES					
Current liabilities:					
Accrued liabilities	$ 1,029	$ -	$ -	$ -	$ 1,029
Accrued compensated absences	-	-	-	6,071	6,071
Net pension Liability	-	-	-	53,833	53,833
Total liabilities	1,029	-	-	59,904	60,933
DEFERRED INFLOWS OF RESOURCES	-	-	12,899	-	12,899
FUND BALANCE/NET POSITION	385,346	25,585	(1,625)	(59,904)	349,402
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE/ NET POSITION	$ 386,375	$ 25,585	$ 11,274	$ -	$ 423,234

B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities

The net change in fund balance for governmental funds of 17,381 differs from the change in Net Position for governmental activities of 10,893 as reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below:

Long-term debt transactions

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Net Increase in compensated absences	$	(3,668)
Net decrease in net pension liability		13,374
	$	9,706

Deferred outflows/inflows of resources

Recognition of certain obligations related to prior and subsequent periods are not recognized in governmental funds.

Net decrease in deferred outflows	$	(4,700)
Net increase in deferred inflows		(5,233)
	$	(9,933)

Prepaid Items

Prepaid items utilize current resources for future benefits. The Cooperative treats them as expenses in the fund statements. These expenses are recognized as the benefit is received in the government-wide statements.

Net decrease in prepaid expenses	$	(6,261)

Note 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

B. Explanation of Difference Between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the Statement of Activities

	Governmental Fund	Prepaid Expenses	Deferred Inflows/Outflows	Long - Term Debt Transactions	Statement of Activities
REVENUES					
Intergovernmental	$ 350,000	$ -	$ -	$ -	$ 350,000
Total revenues	350,000	-	-	-	350,000
EXPENDITURES					
Current expenditures:					
Culture/recreation					
Personnel services	81,248	-	9,933	(9,706)	81,475
Operating expenses	251,371	6,261	-	-	257,632
Total expenditures	332,619	6,261	9,933	(9,706)	339,107
Net change in fund balance	17,381	(6,261)	(9,933)	9,706	10,893
Fund balance at beginning of year	367,965	31,846	8,308	(69,610)	338,509
Fund balance at end of year	$ 385,346	$ 25,585	$ (1,625)	$ (59,904)	$ 349,402

NOTE 3. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgetary Information – An annual appropriated budget is adopted for the general fund on a basis consistent with GAAP. All annual appropriations lapse at the fiscal year end. Line-item expenditures in excess of budget are authorized to the extent that the total budgetary category does not exceed total amounts budgeted for the category of the fund. Amendments to the budget must be approved by the Governing Board.

NOTE 4. CASH

Cash deposits at September 30, 2025 consist of an interest-bearing demand account with a bank designated by the Florida Division of Treasury as a qualified public depository. At September 30, 2025, the bank balance was $386,375.

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of a bank failure to government's deposits may not be returned to it.

Qualified public depositories of public funds are required to provide collateral cash each month pursuant to Chapter 280.04, *Florida Statutes*. The collateral is held by the Florida Division of Treasury or other custodian with full legal rights maintained by the Florida Division of Treasury to transfer ownership. Any loss not covered by the pledged securities and deposit insurance would be assessed by the Florida Division of Treasury and paid by the other public depositories. The Cooperative's deposits are in a qualified depository and are considered fully insured or collateralized

NOTE 5. LONG-TERM OBLIGATIONS

The following is a summary of changes in general long-term obligations during the fiscal year ended September 30, 2025:

	Balance at October 1, 2024	Increases	Decreases	Balance at September 30, 2025
Compensated absences	$ 7,666	-	$ (1,595)	$ 6,071
Net pension liability	67,207	-	(13,374)	53,833
	$ 74,873	$ -	$ (14,969)	$ 59,904

Management estimates that all of the above liability for compensated absences will be used within one year. The liability for compensated absences is not reported on the fund balance sheet since it is not payable from available resources at September 30, 2025. Therefore, this amount represents a reconciling item between the fund and the government-wide presentations.

NOTE 6. COST-SHARING MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLANS FLORIDA RETIREMENT SYSTEM PENSION PLAN AND THE RETIREE HEALTH INSURANCE SUBSIDY PROGRAM

Florida Retirement System

General Information - All of the Cooperative's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, which include the FRS Pension Plan (Pension Plan) and the Retiree Health Insurance Subsidy (HIS Plan). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan (Investment Plan) alternative to the FRS Pension Plan, which is administered by the State Board of Administration (SBA). As a general rule, membership in the FRS is compulsory for all employees who work in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site: www.dms.myflorida.com/workforce_operations/retirement/publications.

B. Pension Plan

Plan Description – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. This amount increases with every year of additional service up to a maximum of 1.68% of the final average compensation of their five highest years for each year of credited service at age 65 with 33 or more years of service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service (age 52 if credited service includes at least four years of wartime military service) or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, beginning at 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service and increasing to a maximum of 1.68% for of with each year up to age 58 (55 with wartime service) and 28 years of special risk service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 (age 52 with wartime experience) with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of

credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before August 1, 2011, the annual cost-of- living adjustment is three percent per year. The cost-of-living adjustment for participants with a retirement date or DROP participation date after August 1, 2011 is determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement and multiplying by three percent . Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 96 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class from October 1, 2024 through June 30, 2025 and from July 1, 2025 through September 30, 2025 respectively, were as follows:

Class	October 1, 2024 - 30-Jun-25	July 1, 2025 - 30-Sep-25
Regular Class	13.63%	14.03%
Special risk class	32.79%	35.19%
Special risk administrative support	39.82%	39.48%
County elected officers class	58.68%	54.57%
Senior management class	34.52%	33.24%
Deferred retirement option program (DROP)	21.13%	22.02%

The Cooperative's contributions, including employee contributions, to the Pension Plan totaled $8,697 for the fiscal year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025, the Cooperative reported a liability of $36,449 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The Cooperative's proportionate share of the net pension liability was based on the Cooperative's 2024-25 fiscal year contributions relative to the 2023-24 fiscal year contributions of all participating members. At June 30, 2025, the Cooperative's proportionate share was 0.000117443% percent, which was an decrease of 1.93% percent from its proportionate share measured as of June 30, 2025.

For the fiscal year ended September 30, 2025, the Cooperative recognized pension expense of $7,012. In addition, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 3,893	$ -
Changes in assumptions	4,233	-
Net diffference between projected and actual earnings on Pension Plan investments	-	6,085
Changes in proportion and differences between Cooperative Pension Plan contributions and proportionate share of contributions	681	881
Cooperative Pension Plan contributions subsequent to the measurement date	1,825	-
Total	$ 10,632	$ 6,966

The deferred outflows of resources related to the Pension Plan, totaling $1,825 resulting from Cooperative contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amount
2026	$ (163)
2027	1,772
2028	129
2029	6
2030	97
	$ 1,841

Actuarial Assumptions – The total pension liability in the July 1, 2025 actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation	2.40%
Salary increases	3.50%, average, including inflation
Investment rate of return	6.70%, net of pension plan investment Expense, including inflation

Mortality rates were based on the PUB-2010 base table, generational mortality using the gender specific MP 2018 mortality improvement projection scale.

The actuarial assumptions used in the June 30, 2025 valuation were based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

The long-term expected rate of return on Pension Plan investments was not based on historical returns but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.2%	3.2%	1.1%
Fixed income	29.0%	5.5%	5.4%	4.0%
Global equity	45.0%	8.5%	6.9%	18.3%
Real estate	12.0%	8.4%	7.1%	16.8%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments	2.0%	6.5%	6.1%	8.7%
Total	100.0%			
Assumed Inflation - Mean			2.4%	1.5%

Discount Rate - The discount rate used to measure the total pension liability was 6.7%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the Cooperative's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the Cooperative's proportionate share of the net pension liability calculated using the discount rate of 6.7%, as well as what the Cooperative's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.7%) or one percentage point higher (7.7%) than the current rate:

	1% Decrease 5.70%	Current Discount Rate 6.70%	1% Increase 7.70%
Cooropative's proportionate share of the net pension liability	$ 105,536	$ 36,449	$ 10,382

Pension Plan Fiduciary Net Position - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan - At September 30, 2025, the Cooperative had no payables for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2025.

HIS Plan

Plan Description – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided – For the fiscal year ended September 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must meet certain criteria.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2025, the HIS contribution for the period October 1, 2024 through June 30, 2025 and from July 1, 2025 through September 30, 2025 was 2% and 2%, respectively. The Cooperative contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The Cooperative's contributions to the HIS Plan totaled $1,503 for the fiscal year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025, the Cooperative reported a liability of $17,384 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The Cooperative's proportionate share of the net pension liability was based on the Cooperative's 2024-25 fiscal year contributions relative to the 2023-24 fiscal year contributions of all participating members. At June 30, 2025, the Cooperative's proportionate share was .000135627 percent, which was an decrease of 2.56% percent from its proportionate share measured as of June 30, 2025.

For the fiscal year ended September 30, 2025, the Cooperative recognized pension expense of $1,212. In addition, the Cooperative reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	104	28
Changes in assumptions	154	4,205
Net difference between projected and actual earnings on HIS Plan investments	-	14
Changes in proportion and differences between Cooperative HIS Plan contributions and proportionate share of contributions	79	1,686
Cooperative HIS Plan contributions subsequent to the measurement date	305	-
Total	$ 642	$ 5,933

The deferred outflows of resources related to the HIS Plan, totaling $305 resulting from Cooperative contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amount
2026	(908)
2027	(1,120)
2028	(1,632)
2029	(1,141)
2030	(622)
Thereafter	(173)
	$ (5,596)

Actuarial Assumptions – The total pension liability in the July 1, 2025, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.50%, average, including inflation
Municipal bond rate	5.20%

Mortality rates were based on the PUB-2010 base table, generational mortality using the gender specific MP 2018 mortality improvement projection scale.

The actuarial assumptions used in the June 30, 2025, valuation were based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

Discount Rate - The discount rate used to measure the total pension liability was 5.20%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Cooperative's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the Cooperative's proportionate share of the net pension liability calculated using the discount rate of 5.20%, as well as what the Cooperative's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current rate:

	1% Decrease 4.20%	Current Discount Rate 5.20%	1% Increase 6.20%
Cooroperative's proportionate share of the net pension liability	$ 19,603	$ 17,384	$ 15,523

Pension Plan Fiduciary Net Position - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan - At September 30, 2025, the Cooperative had no payable for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2025.

Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Cooperative employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected Cooperative Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Cooperative.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The Cooperative did not have any participants in the Investment Plan for the fiscal year ended September 30, 2025.

NOTE 7. RISK MANAGEMENT

General Liability – The Cooperative is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the government carries commercial insurance.

Unemployment Compensation – The Cooperative is a self-insured employer with the State of Florida, Agency for Workforce Innovation, Division of Unemployment Compensation. As such, the Division of Unemployment Compensation process unemployment claims, pays the unemployment benefits to eligible claimants, and invoices the Cooperative for the benefits paid from the Florida Unemployment Compensation Fund.

NOTE 8. CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State of Florida. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Cooperative expects such amounts, if any, to be immaterial.

The Cooperative receives a substantial amount of its funding from the State of Florida Department of State. A significant reduction in the level of this funding, if this were to occur, could have an adverse effect on the Cooperative's programs and activities.

NOTE 9. FUND BALANCE CLASSIFICATION

In accordance with Government Accounting Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Cooperative classifies governmental fund balances as follows:

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Governing Board.

Unassigned – All other spendable amounts.

At September 30, 2025, fund balances are composed of the following:

Restricted - library operations	$ 385,346
	$ 385,346

REQUIRED SUPPLEMENTARY INFORMATION

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
For the Fiscal Year Ended September 30, 2025

	Original Budgeted Amounts	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	$ 350,000	$ 350,000	$ 350,000	$ -
Total revenues	350,000	350,000	350,000	-
Expenditures				
Culture and recreation				
Personnel services	83,058	83,898	81,248	2,650
Operating expenses	266,942	266,102	251,371	14,731
Total expenditures	350,000	350,000	332,619	17,381
Change in fund balance	-	-	17,381	17,381
Fund balance at beginning of year	367,965	367,965	367,965	-
Fund balance at end of year	$ 367,965	$ 367,965	$ 385,346	$ 17,381

PUTNAM-ALACHUA-LEVY (PAL)
PUBLIC LIBRARY COOPERATIVE
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
For the Fiscal Year Ended September 30, 2025

A. Budgetary Information:

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for all funds. All annual appropriations lapse at fiscal year end.

The Cooperative generally follows these procedures in establishing the budgetary data for the governmental funds as reflected in the financial statements:

1. Prior to September 30, the Central Administrator submits to the Governing Board a proposed operating budget for the fiscal year commencing the following October. The operating budget includes proposed expenditures and the means of financing them.

2. Public hearings are conducted following preliminary examination and revision of the proposed operating budget by the Governing Board.

3. After public hearings and necessary revisions have been completed, the budget is approved.

4. The legal level of budgetary control is the fund level.

5. Formal budgetary integration is employed as a management control device during the year.

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM
LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Proportion of the FRS net pension liability (asset)	0.000117443%	0.000119756%	0.000120409%	0.000117312%	0.000478694%	0.000609458%	0.000602500%	0.000596076%	0.000669886%	0.000680783%
Proportionate share of the FRS net pension liability (asset)	$ 36,449	$ 46,327	$ 47,979	$ 43,650	$ 36,160	$ 264,148	$ 207,492	$ 179,541	$ 198,148	$ 171,898
Proportion of the HIS net pension liability (asset)	0.000135627%	0.000139188%	0.000143456%	0.000150914%	0.000359148%	0.000399918%	0.000431340%	0.000396177%	0.000575244%	0.059008045%
Proportionate share of the HIS net pension liability (asset)	17,384	20,880	22,783	15,984	44,055	48,829	45,107	41,932	61,508	68,771
Proportionate share of the total net pension liability (asset)	$ 53,833	$ 67,207	$ 70,762	$ 59,634	$ 80,215	$ 312,977	$ 252,599	$ 221,473	$ 259,656	$ 240,669
Covered-employee payroll	$ 60,967	$ 59,338	$ 54,586	$ 55,000	$ 95,959	$ 143,609	$ 130,951	$ 130,951	$ 163,896	$ 185,480
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	88.30%	113.26%	129.63%	108.43%	83.59%	217.94%	192.90%	169.13%	158.43%	129.75%
Plan fiduciary net position as a percentage of the total pension liability	82.96%	78.79%	77.04%	79.09%	91.09%	74.46%	0.00%	79.86%	89.89%	79.36%

Notes to schedule

1. See notes to financial statements for changes in assumptions.
2. The amounts presented for each fiscal year for FRS and HIS were determined as of the measurement date which was June 30 of the current fiscal year.
3. Covered payroll is for the fiscal year ended September 30.

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CONTRIBUTIONS
FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM
LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required FRS contribution	$ 7,137	$ 6,868	$ 6,073	$ 4,466	$ 16,454	$ 21,296	$ 19,090	$ 17,708	$ 17,354	$ 19,021
Contractually required HIS contribution	1,234	1,193	990	1,635	1,905	2,424	2,288	217	5,387	3,364
Total Contractually Required Contributions	8,371	8,061	7,063	6,101	18,359	23,720	21,378	17,925	22,741	22,385
Contributions in relation to the contractually required contribution	(8,061)	(8,061)	(7,063)	(6,101)	(18,359)	(23,720)	(21,378)	(17,925)	(22,741)	(22,385)
Contribution deficiency (excess)	$ -	$ -	$ -	$ -	$ -		$ -	$ -	$ -	$ -
Covered-employee payroll	60,967	59,338	54,586	55,000	95,959	143,609	135,803	130,951	163,896	185,480
Contributions as a percentage of covered-emloyee payroll	13.73%	13.58%	12.94%	11.09%	19.13%	16.52%	15.74%	13.69%	13.88%	12.07%

Notes to schedule

1. See notes to financial statements for changes in assumptions.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Governing Board
Putnam-Alachua-Levy (PAL)
Public Library Cooperative
Gainesville, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Putnam-Alachua-Levy (PAL) Public Library Cooperative (the Cooperative), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements, and have issued our report thereon dated May 12, 2026.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

Compliance and Other Matters - As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government*

Auditing Standards.

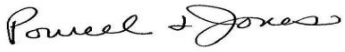
This report is intended solely for the information and use of management and the Governing Board, the Auditor General of the State of Florida, and federal and state awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Powell and Jones CPA
Lake City, Florida
May 12, 2026

Powell and Jones CPA

204 N. Marion Ave.
Lake City, FL 32055
Phone 386.755.4200

MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL*

To the Governing Board
Putnam-Alachua-Levy (PAL)
Public Library Cooperative
Gainesville, Florida

We have audited the basic financial statements of the Putnam-Alachua-Levy (PAL) Public Library Cooperative (the Cooperative) as of and for the year ended September 30, 2025 and have issued our report thereon dated May 12, 2026, have issued our Report on Compliance and on Internal Control Over Financial Reporting. That report, should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and *Government Auditing Standards* issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following be addressed in this letter:

PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

FINANCIAL COMPLIANCE MATTERS

Financial Emergency Status – We determined that the Cooperative had not met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment – As required by the *Rules of the Auditor General* [Sections 10.554(1)(i)5a and 10.556(7)], we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

We noted no deteriorating financial conditions as defined by Rule 10.557(4)(b).

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.550.

Special District Specific Information – As required by Section 218.39(3)(c), Florida Statutes and Section 10.554(1)(i)6, Rules of the Auditor General, the Cooperative, reported the following data:

a. The total number of Cooperative employees compensated in the last pay period of the Cooperative's fiscal year. 1

b. The total number of independent contractors to whom non-employee compensation was paid in the last month of the Cooperative's fiscal year: None.

c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency: $60,967.

d. All compensation earned by or awarded to non-employee independent contractors, whether paid or accrued, regardless of contingency: None.

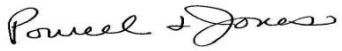
e. Each construction project with a total cost of at least $65,000 approved by the Cooperative that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such projects as: None.

f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the Cooperative amends a final adopted budget under Section 189.016(6), Florida Statutes, as follows: The Cooperative's original budget was amended to reallocate expenditures, with no net change in overall budgeted expenditures or revenues.

This information was not subjected to audit procedures and we express no opinion on it

CONCLUSION

We very much enjoyed the challenge and experiences with this audit of the Cooperative. We appreciate the helpful assistance of Libraries' staff in completing our audit and also the generally high quality of the Cooperative's financial records and internal controls.



Powell and Jones CPA
Lake City, Florida
May 12, 2026

Powell and Jones CPA

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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH *FLORIDA STATUES* ON LOCAL GOVERNMENT INVESTMENTS

To the Governing Board
Putnam-Alachua-Levy (PAL)
Public Library Cooperative
Gainesville, Florida

We have examined Putnam-Alachua-Levy (PAL) Public Library Cooperative, (the Cooperative) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2025. Management is responsible for the Cooperative's compliance with those requirements. Our responsibility is to express an opinion on the Cooperative's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Cooperative's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Cooperative's compliance with specified requirements.

In our opinion, the Cooperative complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Cooperative and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Powell and Jones

Powell and Jones CPA
Lake City, Florida
May 12, 2026

Powell and Jones CPA

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Communication with Those Charged with Governance

To the Governing Board
Putnam-Alachua-Levy (PAL)
Public Library Cooperative
Gainesville, Florida

We have audited the financial statements of Putnam-Alachua-Levy (PAL) Public Library Cooperative (the Cooperative) for the year ended September 30, 2025. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and Government *Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Cooperative are described Note 1 to the financial statements. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There are no sensitive disclosures affecting the financial statements.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. There were no such misstatements identified during our audit.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated May 12, 2026.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Information in Documents Containing Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

This information is intended solely for the use of the Governing Board and management of the Cooperative , and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Powell and Jones

Powell and Jones CPA
Lake City, Florida
May 12, 2026